

# AGENDA BILL APPROVAL FORM

Agenda Subject:			Date:
Moratorium Established by Reso			June 9, 2009
Department:	Attachments:		Budget Impact:
Public Works	Resolution Nos. 45	•	
	4383, 4433 and 44	59.	
Administrative Recommendation:			
City Council adopt Resolution No. 4500.			
Background Summary:			
City Council to consider extending the moratorium on the filing of land use applications, building and			
grading permit applications in the drainage area contributing surface flows to Mill Creek tributaries 0045,			
0047, 0048 and 0053 as identified by King County.			
Resolution No. 4300, adopted January 22, 2008, and amended by Resolution No. 4321 on March 3,			
2008, established an initial six-month moratorium on the filing of land use applications, building and			
grading permit applications in the drainage area contributing surface flows to Mill Creek tributaries 0045,			
0047, 0048 and 0053 as identified by King County and as defined by Resolution Nos. 4300 and 4321 and			
which moratorium was extended for an additional six-month periods by Resolution No. 4383 on July 21,			
2008 and Resolution No. 4433 on December 15, 2008, and Resolution No. 4459 on March 16, 2009. The			
moratorium is due to expire on June 30, 2009.			
A hearing is required on the proposed extension of the moratorium. The hearing date is set for August 3,			
2009.			
W0615-7			
O3.1			
Reviewed by Council & Commi	ttees:	Reviewed by Departr	nents & Divisions:
Arts Commission COUN		☐ Building	☐ M&O
Airport  Fina		☐ Cemetery	☐ Mayor
	nicipal Serv. nning & CD	☐ Finance ☐ Fire	☐ Parks ☐ Planning
	ic Works	Legal	Police
Planning Comm. Oth		☐ Public Works	Human Resources
-		☐ Information Service	es
Action:			
Committee Approval:	☐Yes ☐No	Call for Dublic Hearing	
Council Approval:			
Referred to Until/_/   Tabled Until/_/			
Councilmember: Wagner		Staff: Dowdy	
Meeting Date: June 15, 2009		Item Number: VIII.B.5	

#### **RESOLUTION NO. 4500**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, EXTENDING THE MORATORIUM ESTABLISHED BY RESOLUTION NO. 4300, AND AS AMENDED AND EXTENDED BY RESOLUTION NUMBERS 4321, 4383, 4433 AND 4459, ON THE FILING OF CERTAIN LAND USE, BUILDING AND GRADING APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED HEREIN, CONTINUING TO BE EFFECTIVE FOR A PERIOD ENDING DECEMBER 15, 2009, AND SETTING A DATE FOR A PUBLIC HEARING

WHEREAS, the City of Auburn and King County previously entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area, as approved by City of Auburn Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects by King County, the entity with jurisdiction and control over the area up through the date of annexation, has not occurred; and

WHEREAS, pursuant to its Findings of Fact set forth in Resolution No. 4300, the City Council established a moratorium on the applications for building permits that would result in increased impervious surfaces, for grading permits or for land use

approvals shall be accepted in the area as defined therein during the effective period of

this moratorium; and

WHEREAS, pursuant to RCW 35A.63.220, the City Council held a public hearing

on this moratorium on Tuesday, February 19, 2008, at the City of Auburn City Council

Chambers, at which public hearing persons wishing to speak to the moratorium were

afforded the opportunity to do so; and

WHEREAS, in light of the testimony and information provided at said public

hearing, the City Council modified the moratorium by means of City of Auburn

Resolution No. 4321, removing certain properties and classes of development from the

moratorium; and

WHEREAS, the City Council held a public hearing on extending the moratorium

on July 21, 2008, and after considering the testimony and information presented at that

hearing, adopted Resolution No. 4383 extending the moratorium until December 31,

2008; and

WHEREAS, King County and City of Auburn staffs have met to discuss the

issues and potential remedies surrounding the historic and on-going flooding and

drainage problems within the draining basin, have reviewed and continue to evaluate

the 2002 King County Mullen Slough Capital Improvement Project Study and Action

Plan, and to explore options to deal with the extensive, complex and expensive long-

term remedies for the flooding and drainage problems, for which there is no easy or

quick solution; and

WHEREAS, the State Growth Management Act, Chapter 36.70A RCW and its

goals and policies mandate proper planning and consideration of, and the need to

thoughtfully implement, storm water systems and programs and capital improvements to

address flooding and storm water problems and protection of downstream properties,

and such policies and goals further support the need for continuation of the moratorium

Resolution No. 4500

in Resolution No. 4300 as amended by Resolution No. 4321 and extended by

Resolution No. 4383 and Resolution No. 4433; and

WHEREAS, RCW 35.63.200, RCW 35A.63.220 and RCW 36.70A.390

specifically authorize adoption, amendment and extension of a moratorium to allow for

thoughtful and proper land use and utility planning, and to involve the public in decision-

making; and

WHEREAS, in addition to RCW 35.63.200, 35A.63.220 and 36.70A.390, the

State Constitution, Art. XI, §11, as well as the broad and expansive police powers

granted to cities like Auburn, and various court decision such as Weden v. San Juan

County, 135 Wn. 2d 678 (1998), Matson v. Clark County Board of Commissioners, 79

Wn. App. 641 (1995) and Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional

Planning Agency, 535 U.S. 302 (2002) also authorize adoption of moratoria to allow for

thoughtful and proper land use planning with full public input; and

WHEREAS, in the hearing held in connection with Resolution No. 4433, the City

Council heard concerns that support amending the moratorium by adding flexibility to

the parameters of the moratorium by allowing some property of individual owners and

permit applicants for existing lots to seek residential improvement during the moratorium

so long as the residential improvement mitigates any and all impacts of storm water run-

off created or increased by said residential improvement, prompting the City Council to

modify the parameters of the Moratorium; and

WHEREAS, the City of Auburn is currently in the process of completing an

update to its Comprehensive Storm Drainage Plan. Additional time is necessary to

complete the update and include future improvements that are consistent with the

recommendations contained within the King County Mullen Slough Capital Improvement

Project Study and Action Plan (2002); and

Resolution No. 4500

WHEREAS, the City of Auburn is also required to comply with the Phase II National Pollutant Discharge Elimination System (NPDES) storm water flow control standards, which standards are not yet completed; and

WHEREAS, it is thus appropriate to extend the Moratorium to afford the City the time to complete the update to its Comprehensive Storm Drainage Plan and to complete the Phase II NPDES storm water flow control standards.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, HEREBY RESOLVES AS FOLLOWS:

## Section 1. Findings of Fact.

That the City Council re-adopts and incorporates herein by reference the findings of fact set forth in Resolution No. 4300, Resolution No. 4321, Resolution No. 4383, Resolution No. 4433 and Resolution No. 4459. The City Council also adopts the recital clauses of this Resolution as additional findings of fact to support this Resolution and the continuation of the moratorium established by Resolution No. 4300, as amended and extended by Resolution No 4321, Resolution 4383, Resolution No. 4433 and Resolution No. 4459, including the amendment to the moratorium allowing the owners of existing lots to make improvements to their single family residential property during the moratorium so long as the residential improvement mitigates any and all impacts of storm water run-off created or increased by said residential improvement, subject to the following: Residential improvement to property with in the moratorium area may be permitted where the property has existing residential development located thereon and where the development proposed for the property does not increase the area of "building" impervious surface by more than ten percent (10%) over what existed on January 1, 2008. Residential improvement to property with in the moratorium area may also be permitted where the property has existing residential development located thereon and where the planned development would increase by more than ten percent (10%) the amount of building impervious surface over what existed on January 1, 2008, provided that the applicant shall secure the services of a professional engineer to

design the residential improvements to mitigate any and all impacts of storm water run-

off created or increased by said residential improvement.

B. That the City Council finds that the protection of the public health, safety,

welfare and fiscal integrity of the City of Auburn requires extension of the moratorium

established in Resolution No. 4300, as amended and extended by Resolution No. 4321,

Resolution No. 4383, Resolution No. 4433 and Resolution No. 4459.

Section 2. Moratorium Continued. The moratorium established by Resolution

No. 4300, as amended and extended by Resolution No. 4321, Resolution No. 4383 and

Resolution No. 4433, shall continue to remain in effect for a period expiring December

15, 2009, unless extended by further action of the City Council; Provided that this

Moratorium shall automatically expire upon the effective date of an Ordinance or other

legislative enactment that gives the City the resources to regulate the land use in the

Drainage Area Contributing Surface Flows to Mill Creek Tributaries 0045, 0047, 0048

and 0053, as identified by King County and as defined herein, so that the City will be

able to implement recommendations offered within the Mullen Slough Capital

Improvement Project Study and Action Plan.

Section 3. Public Hearing on Moratorium. Pursuant to RCW 35A.63.220, the

City Council shall hold a public hearing on this moratorium on Monday, August 3, 2009,

at 7:30 p.m. at the City of Auburn City Council Chambers, 25 West Main Street, Auburn

Washington. The public hearing thus occurs within the sixty (60) day time period

provided in RCW 35A.63.220.

Section 4. Severability. Should any section, paragraph, sentence, clause or

phrase of this Resolution, or its application to any person or circumstance, be declared

unconstitutional or invalid for any reason, or should any portion of this Resolution be

pre-empted by state or federal law or regulation, such decision or pre-emption shall not

affect the validity of the remaining portions of this Resolution or its application to other

persons or circumstances.

Resolution No. 4500

**Section 5. Implementation.** The Mayor is hereby authorized to implement such administrative procedures as may be necessary to carry out the directions of this legislation.

Section 6. Effective Date. This Resolution shall take effect and be in full force upon adoption.

PASSED by the City Council this \_\_\_\_\_ day of \_\_\_\_\_ 2008.

Peter B. Lewis, Mayor

Attest

Danielle Daskam, City Clerk

Approved as to Form:

## RESOLUTION NO. 4300

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, KING COUNTY, WASHINGTON, ESTABLISHING A MORATORIUM ON THE FILING OF LAND USE APPLICATIONS, BUILDING, AND GRADING PERMIT APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED WITHIN THIS RESOLUTION, TO BE EFFECTIVE FOR A PERIOD OF SIX MONTHS AND SETTING A DATE FOR A PUBLIC HEARING

WHEREAS, the City of Auburn and King County have entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area by Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects has not occurred.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, KING COUNTY, WASHINGTON, DO ORDAIN AS FOLLOWS:

Section 1. Findings of Fact. The City Council finds the following Findings of Fact:

Resolution No. 4300 January 22, 2008 Page 1 of 4 A. The drainage area lies mostly within the boundaries of the area on West Hill

recently annexed to the City of Auburn and is within the drainage basin area that

contributes surface water flows into Mill Creek tributaries 0045, 0047, 0048 and 0053;

B. Unincorporated King County records demonstrate a long history of surface

water complaints and problems within the subject area;

C. King County has conducted a detailed analysis identified as the Mullen

Slough Capital Improvement Project Study and Action Plan identifying chronic flooding

within the drainage basin, due to a lack of conveyance capacity caused by increased

runoff from development and aggradation of sediments in the valley floor channels;

D. Development in the subject area has resulted in increased storm water runoff

from those developed properties and has created chronic flooding throughout the

subject area;

E. RCW 35A.63.220 establishes a process whereby the City can establish a

moratorium;

F. Approval of applications for building permits and land use applications that

would result in increased impervious surfaces or for grading activities that would result

in the removal of vegetation and other earth manipulating activities that would likely

exacerbate identified drainage problems;

G. The City of Auburn finds that it is in the public interest to enact a moratorium

in order to allow adequate time to identify resources to regulate the land use in the

Drainage Area Contributing Surface Flows to Mill Creek Tributaries 0045, 0047, 0048

and 0053, as identified by King County and as defined herein, so that the City will be

able to implement recommendations offered within the Mullen Slough Capital

Improvement Project Study and Action Plan.

Section 2. Moratorium Established. A moratorium is hereby established, to be

effective immediately. No applications for building permits that would result in increased

impervious surfaces, for grading permits or for land use approvals shall be accepted in

the area set forth in Exhibit "A" attached hereto and incorporated herein by this

reference during the effective period of this moratorium.

Section 3. Effective Period of Moratorium. The moratorium established by this

Resolution shall remain in effect for six months unless extended by further action of the

City Council, Provided that this Moratorium shall automatically expire upon the effective

date of an Ordinance or other legislative enactment that gives the City the resources to

regulate the land use in the Drainage Area Contributing Surface Flows to Mill Creek

Tributaries 0045, 0047, 0048 and 0053, as Identified by King County and as defined

herein, so that the City will be able to implement recommendations offered within the

Mullen Slough Capital Improvement Project Study and Action Plan.

Section 4. Public Hearing on Moratorium. Pursuant to RCW 35A.63.220, the

City Council shall hold a public hearing on this moratorium on Tuesday, February 19,

2008 at 7:30 p.m. at the City of Auburn City Council Chambers, 25 West Main Street,

Auburn Washington. The public hearing thus occurs within the sixty (60) day time

period provided in RCW 35A.63.220.

Section 5. Severability. Should any section, paragraph, sentence, clause or

phrase of this Resolution, or its application to any person or circumstance, be declared

unconstitutional or invalid for any reason, or should any portion of this Resolution be

pre-empted by state or federal law or regulation, such decision or pre-emption shall not

affect the validity of the remaining portions of this Resolution or its application to other

persons or circumstances.

Section 6. Effective Date. This Resolution shall take effect and be in full force upon adoption.

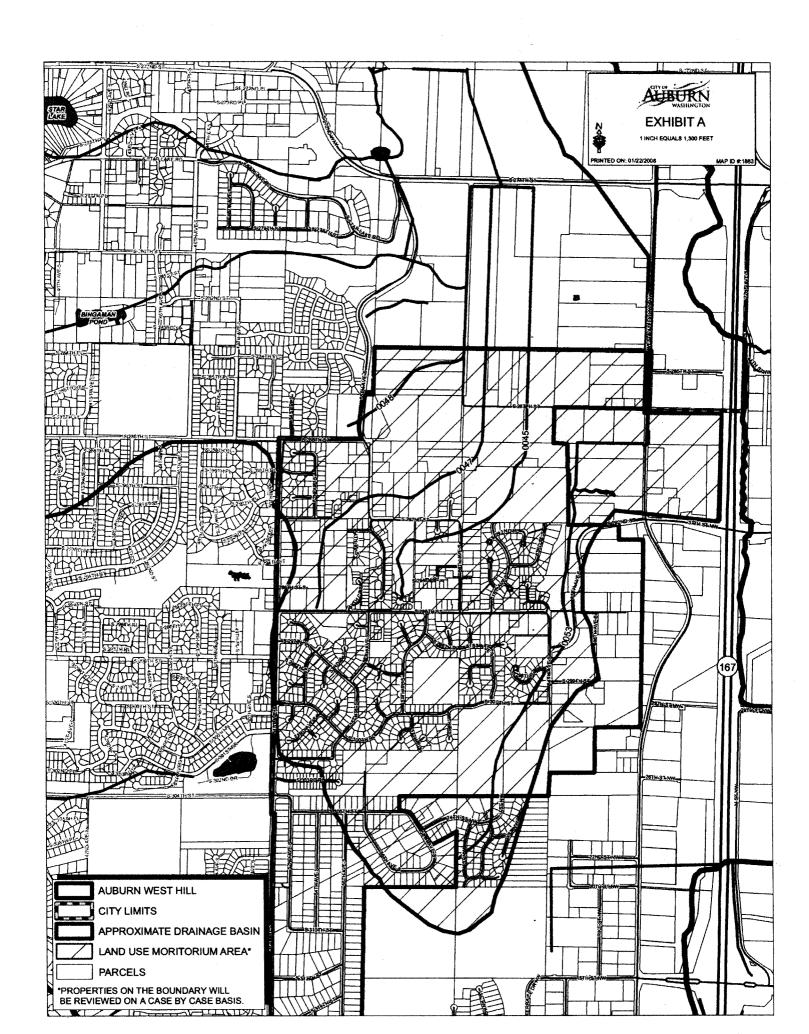
PASSED by the City Council this 22 nd day of January 2008.

See Aingin Mayor for ten

Attest:

Danielle Daskam, City Clerk

Approved as to Form:



### RESOLUTION NO. 4321

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, AMENDING THE MORATORIUM ESTABLISHED BY RESOLUTION NO. 4300 ON THE FILING OF CERTAIN LAND USE, BUILDING AND GRADING PERMIT APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED HEREIN, TO BE EFFECTIVE FOR A PERIOD ENDING JULY 22, 2008

WHEREAS, the City of Auburn and King County heretofore entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area, as approved by City of Auburn Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects has not occurred; and

WHEREAS, pursuant to its Findings of Fact set forth in Resolution No. 4300, the City Council established a moratorium on the applications for building permits that would result in increased impervious surfaces, for grading permits or for land use approvals shall be accepted in the area as defined therein during the effective period of this moratorium; and

WHEREAS, pursuant to RCW 35A.63.220, the City Council held a public hearing

on this moratorium on Tuesday, February 19, 2008, at the City of Auburn City Council

Chambers, at which public hearing persons wishing to speak to the moratorium were

afforded the opportunity to do so; and

WHEREAS, in light of the testimony and information provided at said public

hearing, it is appropriate that the moratorium be modified as to geographic area, culling

from the moratorium area properties that are on the valley floor rather than on the hill-

side, so that the property owners may work with the City to seek solutions to the

drainage that affects their valley floor property; and

WHEREAS, in light of the testimony and information provided at said public

hearing, it is also appropriate that the moratorium be modified as to the scope of

development that is restricted, permitting smaller improvement projects that do not

significantly increase building impervious surface.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, KING

COUNTY, WASHINGTON, DO ORDAIN AS FOLLOWS:

Section 1. Moratorium Amended. The moratorium established by Resolution

No. 4300 is hereby amended to restrict the City's acceptance, during the term of the

moratorium of any applications for new development building permits, or for grading

permits or land use approvals in the amended moratorium area as described and set

forth in the map identified as Exhibit "A" attached hereto and incorporated herein by this

reference. Where there may be a conflict between the description of territory included

and excluded from the moratorium and Exhibit "A", Exhibit "A" shall control. For the

purposes hereof, a building permit for an addition to a previously developed property

shall not constitute a "new development building permit" where the property has existing

building development located thereon and where the development proposed for the

property does not increase the area of "building" impervious surface by more than ten

percent (10%) over what existed on January 1, 2008.

Resolution No. 4321

Section 2. Effective Period of Moratorium. The moratorium established by

Resolution No. 4300 and amended by this Resolution shall remain in effect for a period

expiring July 22, 2008, unless extended by further action of the City Council; Provided

that this Moratorium shall automatically expire upon the effective date of an Ordinance

or other legislative enactment that gives the City the resources to regulate the land use

in the Drainage Area Contributing Surface Flows to Mill Creek Tributaries 0045, 0047,

0048 and 0053, as Identified by King County and as defined herein, so that the City will

be able to implement recommendations offered within the Mullen Slough Capital

Improvement Project Study and Action Plan.

Section 3. Severability. Should any section, paragraph, sentence, clause or

phrase of this Resolution, or its application to any person or circumstance, be declared

unconstitutional or invalid for any reason, or should any portion of this Resolution be

pre-empted by state or federal law or regulation, such decision or pre-emption shall not

affect the validity of the remaining portions of this Resolution or its application to other

persons or circumstances

Section 4. Implementation. The Mayor is hereby authorized to implement such

administrative procedures as may be necessary to carry out the directions of this

legislation.

Section 6. Effective Date. This Resolution shall take effect and be in full force

upon adoption.

PASSED by the City Council this 3rd day of March 2008.

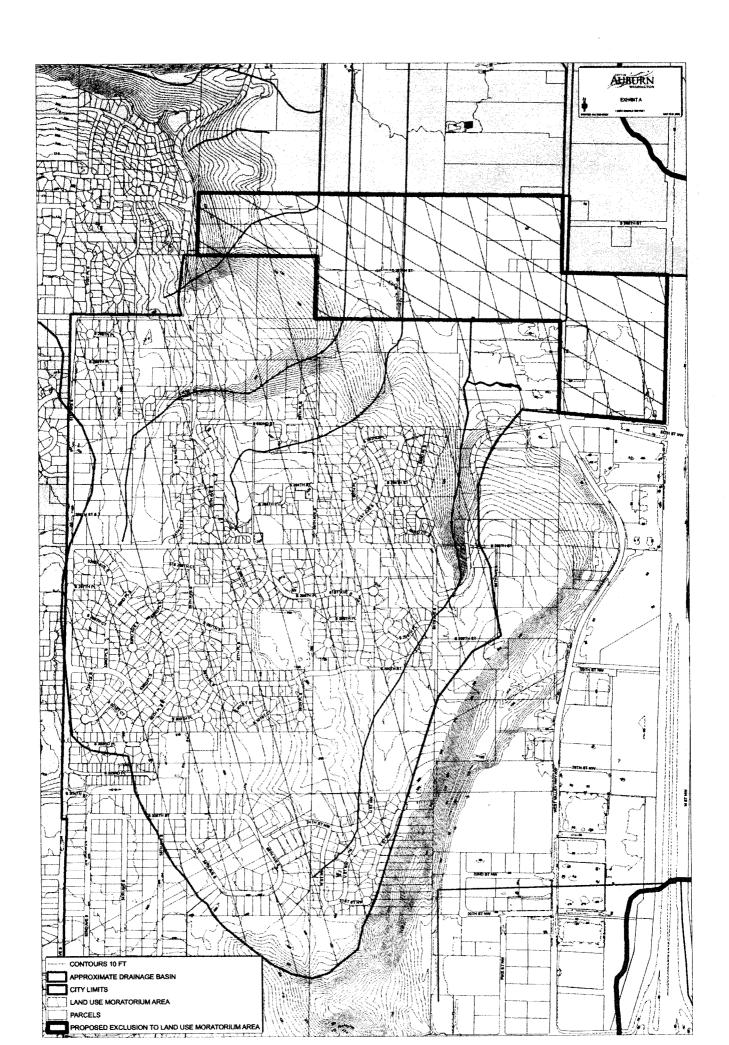
Peter B. Lewis, Mayor

# Attest

Danielle Daskam, City Clerk

Approved as to Form:

Daniel B. Heid, City Attorney



### RESOLUTION NO. 4383

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, RENEWING THE MORATORIUM ESTABLISHED BY RESOLUTION NO. 4300, AS AMENDED BY RESOLUTION NO 4321, ON THE FILING OF CERTAIN LAND USE, BUILDING AND GRADING PERMIT APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED HEREIN, TO BE EFFECTIVE FOR A PERIOD ENDING DECEMBER 31, 2008

WHEREAS, the City of Auburn and King County heretofore entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area, as approved by City of Auburn Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects by King County, the entity with jurisdiction and control over the area up through the date of annexation, has not occurred; and

WHEREAS, pursuant to its Findings of Fact set forth in Resolution No. 4300, the City Council established a moratorium on the applications for building permits that would result in increased impervious surfaces, for grading permits or for land use approvals shall be accepted in the area as defined therein during the effective period of this moratorium; and

WHEREAS, pursuant to RCW 35A.63.220, the City Council held a public hearing on this moratorium on Tuesday, February 19, 2008, at the City of Auburn City Council

Chambers, at which public hearing persons wishing to speak to the moratorium were afforded the opportunity to do so; and

WHEREAS, in light of the testimony and information provided at said public hearing, the City Council modified the moratorium by means of City of Auburn Resolution 4321, removing certain properties and classes of development from the moratorium; and

WHEREAS, King County and City of Auburn staffs have met to discuss the issues and potential remedies surrounding the historic and on-going flooding and drainage problems within the draining basis, have reviewed and continue to evaluate the 2002 King County Mullen Slough Capital Improvement Project Study and Action Plan, and to explore options to deal with the extensive, complex and expensive long-term remedies for the flooding and drainage problems, for which there is no easy or quick solution; and

WHEREAS, King County and the City held a public meeting on June 25th to review the draft study findings and recommended improvements with affected property owners, and

WHEREAS, the State Growth Management Act, Chapter 36.70A RCW and its goals and policies mandate proper planning and consideration of, and the need to thoughtfully implement, storm water systems and programs and capital improvements to address flooding and storm water problems and protection of downstream properties, and such policies and goals further support the need for continuation of the moratorium in Resolution 4300 as amended by Resolution 4321; and

WHEREAS, RCW 35.63.200, RCW 35A.63.220 and RCW 36.70A.390 specifically authorize adoption, amendment and extension of a moratorium to allow for thoughtful and proper land use and utility planning, and to involve the public in decision-making; and

WHEREAS, in addition to RCW 35.63.200, 35A.63.220 and 36.70A.390, the State Constitution, Art. XI, §11, as well as the broad and expansive police powers granted to cities like Auburn, and various court decision such as *Weden v. San Juan County*, 135 Wn. 2d 678 (1998), *Matson v. Clark County Board of Commissioners*, 79

Wn. App. 641 (1995) and *Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional Planning Agency*, 535 U.S. 302 (2002) also authorize adoption of moratoria to allow for thoughtful and proper land use planning with full public input; and

WHEREAS, additional time is required to develop the set of capital improvements required to provide drainage to the affected properties for adoption by the City and the County so that requirements of new development within the drainage basin are understood and long-term solutions can be funded and implemented; and

WHEREAS, the City Council held a public hearing on extending the moratorium on July 21, 2008, and has considered the testimony and information presented at that hearing, and

WHEREAS, the City Council therefore finds that the protection of the public health, safety, welfare and fiscal integrity of the City of Auburn requires extension of the moratorium established in Resolution 4300, as amended by Resolution 4321.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, KING COUNTY, WASHINGTON, DO ORDAIN AS FOLLOWS:

Section 1. Findings of Fact. The City Council hereby re-adopts and incorporates herein by this reference the findings of fact set forth in Resolution 4300 and those in Resolution 4321. The City Council also adopts the foregoing "whereas" provisions as additional findings of fact to support this Resolution and the continuation of the moratorium established by Resolution No. 4300 as amended by Resolution No. 4321.

Section 2. Moratorium Extended. The moratorium established by Resolution No. 4300, as amended by Resolution No 4321, shall remain in effect for a period expiring December 31,2008, unless extended by further action of the City Council; Provided that this Moratorium shall automatically expire upon the effective date of an Ordinance or other legislative enactment that gives the City the resources to regulate the land use in the Drainage Area Contributing Surface Flows to Mill Creek Tributaries 0045, 0047, 0048 and 0053, as Identified by King County and as defined herein, so that the City will be able to implement recommendations offered within the Mullen Slough Capital Improvement Project Study and Action Plan.

Section 3. Severability. Should any section, paragraph, sentence, clause or phrase of this Resolution, or its application to any person or circumstance, be declared unconstitutional or invalid for any reason, or should any portion of this Resolution be pre-empted by state or federal law or regulation, such decision or pre-emption shall not affect the validity of the remaining portions of this Resolution or its application to other persons or circumstances

**Section 4. Implementation.** The Mayor is hereby authorized to implement such administrative procedures as may be necessary to carry out the directions of this legislation.

Section 6. Effective Date. This Resolution shall take effect and be in full force upon adoption.

PASSED by the City Council this 215 day of July

\_ 2008.

Peter B. Lewis, Mayor

**Attest** 

Danielle Daskam, City Clerk

Approved as to Form:

Daniel B. Heid, City Attorney

#### **RESOLUTION NO. 4433**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, RENEWING THE MORATORIUM ESTABLISHED BY RESOLUTION NO. 4300, AS AMENDED BY RESOLUTION NO. 4321 AND EXTENDED BY RESOLUTION NO. 4383, ON THE FILING OF CERTAIN LAND USE, BUILDING AND GRADING PERMIT APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED HEREIN, TO BE EFFECTIVE FOR A PERIOD ENDING JUNE 30, 2009

WHEREAS, the City of Auburn and King County previously entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area, as approved by City of Auburn Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects by King County, the entity with jurisdiction and control over the area up through the date of annexation, has not occurred; and

WHEREAS, pursuant to its Findings of Fact set forth in Resolution No. 4300, the City Council established a moratorium on the applications for building permits that would result in increased impervious surfaces, for grading permits or for land use

approvals shall be accepted in the area as defined therein during the effective period of

this moratorium; and

WHEREAS, pursuant to RCW 35A.63.220, the City Council held a public hearing

on this moratorium on Tuesday, February 19, 2008, at the City of Auburn City Council

Chambers, at which public hearing persons wishing to speak to the moratorium were

afforded the opportunity to do so; and

WHEREAS, in light of the testimony and information provided at said public

hearing, the City Council modified the moratorium by means of City of Auburn

Resolution 4321, removing certain properties and classes of development from the

moratorium; and

WHEREAS, the City Council held a public hearing on extending the moratorium

on July 21, 2008, and after considering the testimony and information presented at that

hearing, adopted Resolution 4383 extending the moratorium until December 31, 2008;

and

WHEREAS, King County and City of Auburn staffs have met to discuss the

issues and potential remedies surrounding the historic and on-going flooding and

drainage problems within the draining basis, have reviewed and continue to evaluate

the 2002 King County Mullen Slough Capital Improvement Project Study and Action

Plan, and to explore options to deal with the extensive, complex and expensive long-

term remedies for the flooding and drainage problems, for which there is no easy or

quick solution; and

WHEREAS, during the extension period of the moratorium, the City received a

letter dated October 21, 2008 from the Federal Emergency Management Agency

("FEMA"). That letter stated that the National Marine Fisheries Service ("NMFS") was

requiring FEMA to modify implementation of the National Flood Insurance Program in

Resolution No. 4433

such a manner to address NMFS' requirements for mitigating potential "takes" of

endangered species as those requirements relate to development in floodplains; and

WHEREAS, in order to ensure that development that does occur within

floodplains within the City of Auburn respond in a way that meets the requirements of

FEMA and NMFS, the City adopted Resolution 4416 on November 17, 2008, placing a

moratorium on the filing, receipt, and approval of applications for development within

areas of the City located within, in whole or in part, identified 100-year floodplains as

depicted in the most currently approved floodplain maps as published by FEMA unless

the applicants can establish to the City's satisfaction that they are able to meet the

requirements of FEMA and NMFS in developing their property in a way that adequately

protects the endangered species and that meets the FEMA and NMFS concerns for

floodplain development; and

WHEREAS, a developer has come forward and secured development rights over

the majority of the properties that the original moratorium was established to protect

from upstream impacts. Through a meeting with City and King County staff the

developer has determined that he may be able to resolve many of the historic drainage

issues by combining the individual properties into a common development to allow him

to have sufficient property to mitigate the foreseeable flooding and wetland impacts of

the development, and

WHEREAS, the State Growth Management Act, Chapter 36.70A RCW and its

goals and policies mandate proper planning and consideration of, and the need to

thoughtfully implement, storm water systems and programs and capital improvements to

address flooding and storm water problems and protection of downstream properties,

and such policies and goals further support the need for continuation of the moratorium

in Resolution 4300 as amended by Resolution 4321 and extended by Resolution 4383;

and

-----

WHEREAS, RCW 35.63.200, RCW 35A.63.220 and RCW 36.70A.390

specifically authorize adoption, amendment and extension of a moratorium to allow for

thoughtful and proper land use and utility planning, and to involve the public in decision-

making; and

WHEREAS, in addition to RCW 35.63.200, 35A.63.220 and 36.70A.390, the

State Constitution, Art. XI, §11, as well as the broad and expansive police powers

granted to cities like Auburn, and various court decision such as Weden v. San Juan

County, 135 Wn. 2d 678 (1998), Matson v. Clark County Board of Commissioners, 79

Wn. App. 641 (1995) and Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional

Planning Agency, 535 U.S. 302 (2002) also authorize adoption of moratoria to allow for

thoughtful and proper land use planning with full public input; and

WHEREAS, even though the developer believes that he can resolve the historic

drainage issues on the affected properties, the FEMA/NMFS requirements will require

the developer to not only resolve drainage, but to do so in a manner that mitigates any

potential "take" of endangered species. Until FEMA/NMFS provides guidance,

additional time is required to develop the set of capital improvements required to

provide drainage to the affected properties for adoption by the City and the County so

that requirements of new development within the drainage basin are understood and

long-term solutions can be funded and implemented; and

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN,

HEREBY RESOLVES AS FOLLOWS:

Section 1. Findings of Fact.

1. That the City Council re-adopts and incorporates herein by reference the

findings of fact set forth in Resolution 4300, Resolution 4321, and Resolution 4383. The

City Council also adopts the recital clauses of this Resolution as additional findings of

fact to support this Resolution and the continuation of the moratorium established by

Resolution No. 4300, as amended by Resolution No 4321 and extended by Resolution

4383.

2. That the City Council finds that the protection of the public health, safety,

welfare and fiscal integrity of the City of Auburn requires extension of the moratorium

established in Resolution 4300, as amended by Resolution 4321 and extended by

Resolution 4383.

Section 2. Moratorium Extended. The moratorium established by Resolution

No. 4300, as amended by Resolution No 4321 and previously extended by Resolution

4383, shall remain in effect for a period expiring June 30, 2009, unless extended by

further action of the City Council; Provided that this Moratorium shall automatically

expire upon the effective date of an Ordinance or other legislative enactment that gives

the City the resources to regulate the land use in the Drainage Area Contributing

Surface Flows to Mill Creek Tributaries 0045, 0047, 0048 and 0053, as Identified by

King County and as defined herein, so that the City will be able to implement

recommendations offered within the Mullen Slough Capital Improvement Project Study

and Action Plan.

Section 3. Severability. Should any section, paragraph, sentence, clause or

phrase of this Resolution, or its application to any person or circumstance, be declared

unconstitutional or invalid for any reason, or should any portion of this Resolution be

pre-empted by state or federal law or regulation, such decision or pre-emption shall not

affect the validity of the remaining portions of this Resolution or its application to other

persons or circumstances.

Section 4. Implementation. The Mayor is hereby authorized to implement such

administrative procedures as may be necessary to carry out the directions of this

legislation.

Resolution No. 4433

Section 6. Effective Date. This Resolution shall take effect and be in full force upon adoption.

PASSED by the City Council this 15th day of Lecenter 2008.

Peter B. Lewis, Mayor

Attest

Danielle Daskam, City Clerk

Approved as to Form:

Daniel B. Heid: City Attorney

### **RESOLUTION NO. 4459**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, AMENDING THE MORATORIUM ESTABLISHED BY RESOLUTION NO. 4300, AND AS AMENDED AND EXTENDED BY RESOLUTION NUMBERS 4321, 4383 AND 4433, ON THE FILING OF CERTAIN LAND USE, BUILDING AND GRADING PERMIT APPLICATIONS IN THE DRAINAGE AREA CONTRIBUTING SURFACE FLOWS TO MILL CREEK TRIBUTARIES 0045, 0047, 0048 AND 0053 AS IDENTIFIED BY KING COUNTY AND AS DEFINED HEREIN, CONTINUING TO BE EFFECTIVE FOR A PERIOD ENDING JUNE 30, 2009

WHEREAS, the City of Auburn and King County previously entered into an Interlocal agreement relating to the annexation of the West Hill Potential Annexation Area, as approved by City of Auburn Resolution No. 4113; and

WHEREAS, King County's Water and Land Resources Division has completed a detailed analysis known as the "Mullen Slough Capital Improvement Project Study and Action Plan (2002)," identifying chronic flooding within the drainage basin, due to a lack of conveyance capacity caused by increased runoff from development and aggradation of sediments in the valley floor channels; and

WHEREAS, although several projects have been identified within the Mullen Slough Capital Improvement Project Study and Action Plan in order to alleviate chronic flooding within the drainage basin, implementation of these Capital Improvement projects by King County, the entity with jurisdiction and control over the area up through the date of annexation, has not occurred; and

WHEREAS, pursuant to its Findings of Fact set forth in Resolution No. 4300, the City Council established a moratorium on the applications for building permits that would result in increased impervious surfaces, for grading permits or for land use approvals shall be accepted in the area as defined therein during the effective period of this moratorium; and

WHEREAS, pursuant to RCW 35A.63.220, the City Council held a public hearing

on this moratorium on Tuesday, February 19, 2008, at the City of Auburn City Council

Chambers, at which public hearing persons wishing to speak to the moratorium were

afforded the opportunity to do so; and

WHEREAS, in light of the testimony and information provided at said public

hearing, the City Council modified the moratorium by means of City of Auburn

Resolution 4321, removing certain properties and classes of development from the

moratorium; and

WHEREAS, the City Council held a public hearing on extending the moratorium

on July 21, 2008, and after considering the testimony and information presented at that

hearing, adopted Resolution 4383 extending the moratorium until December 31, 2008;

and

WHEREAS, King County and City of Auburn staffs have met to discuss the

issues and potential remedies surrounding the historic and on-going flooding and

drainage problems within the draining basis, have reviewed and continue to evaluate

the 2002 King County Mullen Slough Capital Improvement Project Study and Action

Plan, and to explore options to deal with the extensive, complex and expensive long-

term remedies for the flooding and drainage problems, for which there is no easy or

quick solution; and

WHEREAS, during the extension period of the moratorium, the City received a

letter dated October 21, 2008 from the Federal Emergency Management Agency

("FEMA"). That letter stated that the National Marine Fisheries Service ("NMFS") was

requiring FEMA to modify implementation of the National Flood Insurance Program in

such a manner to address NMFS' requirements for mitigating potential "takes" of

endangered species as those requirements relate to development in floodplains; and

WHEREAS, in order to ensure that development that does occur within

floodplains within the City of Auburn respond in a way that meets the requirements of

FEMA and NMFS, the City adopted Resolution 4416 on November 17, 2008, placing a moratorium on the filing, receipt, and approval of applications for development within areas of the City located within, in whole or in part, identified 100-year floodplains as depicted in the most currently approved floodplain maps as published by FEMA unless the applicants can establish to the City's satisfaction that they are able to meet the requirements of FEMA and NMFS in developing their property in a way that adequately protects the endangered species and that meets the FEMA and NMFS concerns for

WHEREAS, the State Growth Management Act, Chapter 36.70A RCW and its goals and policies mandate proper planning and consideration of, and the need to thoughtfully implement, storm water systems and programs and capital improvements to address flooding and storm water problems and protection of downstream properties, and such policies and goals further support the need for continuation of the moratorium in Resolution No. 4300 as amended by Resolution No. 4321 and extended by Resolution No. 4383 and Resolution No. 4433; and

WHEREAS, RCW 35.63.200, RCW 35A.63.220 and RCW 36.70A.390 specifically authorize adoption, amendment and extension of a moratorium to allow for thoughtful and proper land use and utility planning, and to involve the public in decisionmaking; and

WHEREAS, in addition to RCW 35.63.200, 35A.63.220 and 36.70A.390, the State Constitution, Art. XI, §11, as well as the broad and expansive police powers granted to cities like Auburn, and various court decision such as Weden v. San Juan County, 135 Wn. 2d 678 (1998), Matson v. Clark County Board of Commissioners, 79 Wn. App. 641 (1995) and Tahoe-Sierra Preservation Council, Inc. v. Tahoe Regional Planning Agency, 535 U.S. 302 (2002) also authorize adoption of moratoria to allow for thoughtful and proper land use planning with full public input; and

WHEREAS, in the hearing held in connection with Resolution No. 4433, the City Council heard concerns that support amending the moratorium by adding flexibility to

Resolution No. 4459

floodplain development; and

March 16, 2009 Page 3 of 6

the parameters of the moratorium by allowing some property of individual owners and permit applicants for existing lots to seek residential improvement during the moratorium so long as the residential improvement mitigates any and all impacts of storm water run-off created or increased by said residential improvement.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, HEREBY RESOLVES AS FOLLOWS:

## Section 1. Findings of Fact.

That the City Council re-adopts and incorporates herein by reference the findings of fact set forth in Resolution No. 4300, Resolution No. 4321, Resolution No. 4383, and Resolution No. 4433. The City Council also adopts the recital clauses of this Resolution as additional findings of fact to support this Resolution and the continuation of the moratorium established by Resolution No. 4300, as amended and extended by Resolution No. 4321, Resolution 4383 and Resolution No. 4433, and further amends the moratorium by allowing the owners of existing lots to make improvements to their single family residential property during the moratorium so long as the residential improvement mitigates any and all impacts of storm water run-off created or increased by said residential improvement, subject to the following: Residential improvement to property with in the moratorium area may be permitted where the property has existing residential development located thereon and where the development proposed for the property does not increase the area of "building" impervious surface by more than ten percent (10%) over what existed on January 1, 2008. Residential improvement to property with in the moratorium area may also be permitted where the property has existing residential development located thereon and where the planned development would increase by more than ten percent (10%) the amount of building impervious surface over what existed on January 1, 2008, provided that the applicant shall secure the services of a professional engineer to design the residential improvements to mitigate any and all impacts of storm water run-off created or increased by said residential improvement.

B. That the City Council finds that the protection of the public health, safety, welfare and fiscal integrity of the City of Auburn requires extension of the moratorium

established in Resolution No. 4300, as amended and extended by Resolution No. 4321, Resolution No. 4383 and Resolution No. 4433.

C. That the City Engineer is authorized to modify the boundaries of the area included within this Moratorium to conform to the boundaries of existing lots where the previous area delineations cross through existing individual parcels, so long as such modifications are consistent with the purposes of this Moratorium.

Section 2. Moratorium Continued. The moratorium established by Resolution No. 4300, as amended and extended by Resolution No. 4321, Resolution No. 4383 and Resolution No. 4433, shall continue to remain in effect for a period expiring June 30, 2009, unless extended by further action of the City Council; Provided that this Moratorium shall automatically expire upon the effective date of an Ordinance or other legislative enactment that gives the City the resources to regulate the land use in the Drainage Area Contributing Surface Flows to Mill Creek Tributaries 0045, 0047, 0048 and 0053, as identified by King County and as defined herein, so that the City will be able to implement recommendations offered within the Mullen Slough Capital Improvement Project Study and Action Plan.

**Section 3. Severability.** Should any section, paragraph, sentence, clause or phrase of this Resolution, or its application to any person or circumstance, be declared unconstitutional or invalid for any reason, or should any portion of this Resolution be pre-empted by state or federal law or regulation, such decision or pre-emption shall not affect the validity of the remaining portions of this Resolution or its application to other persons or circumstances.

**Section 4. Implementation.** The Mayor is hereby authorized to implement such administrative procedures as may be necessary to carry out the directions of this legislation.

Section 6. Effective Date. This Resolution shall take effect and be in full force upon adoption.

PASSED by the City Council this 16 day of March 2008.

Peter B. Lewis, Mayor

Attest

Danielle Daskam, City Clerk

Approved as to Form:

Daniel B. Heid, City Attorney